

**DOCKET NO. 3:07CR154-03-C**

## ORDER

Having fully considered the arguments, the record, and the applicable authority, the Court finds that the Defendant’s “Motion for Dismissal of the Indictment, Additional Discovery and a Bill of Particulars” should be **DENIED**, as discussed below.

The Controlled Substances Act (“CSA”) governs all distribution of controlled substances in the United States and makes it “unlawful for any person knowingly or intentionally. . . to manufacture, distribute, or dispense. . . a controlled substance” or to conspire to do so. 21 U.S.C. §§ 841(a)(1) and 846. The CSA provides a limited exception in 21 U.S.C. § 822 by authorizing medical professionals registered with the Attorney General, including doctors and pharmacists, to write prescriptions for or to otherwise dispense controlled substances, as long as they comply with the requirements of their registration. 21 U.S.C. § 822(b). Pursuant to the CSA, the Attorney

General has promulgated regulations addressing these registrant requirements. These regulations provide that a prescription for a controlled substance is lawful only if it is “issued for a legitimate medical purpose by an individual practitioner acting in the usual course of his professional practice.” 21 C.F.R. § 1306.04(a). The Fourth Circuit has noted that Congress has given doctors “the power to authorize the distribution of dangerous addictive drugs, and with that power, Congress also places upon [them] the responsibility to distribute them wisely within the course of [their] medical practice.” United States v. Singh, 54 F.3d 1182, 1189 (4<sup>th</sup> Cir. 1995).

On July 18, 2007, Defendant Porfirio Orta-Rosario was charged in the Bill of Indictment with being involved in an illegal internet pharmacy conspiracy in violation of 21 U.S.C. §§ 841(a)(1) and 846. Defendant argues that the terms “legitimate medical purpose” and “usual course of his professional practice” are vague and do not give Defendant fair notice of what conduct might violate the law and therefore, the Bill of Indictment must be dismissed against Defendant.

Defendant has not cited to a single case finding the statute or regulation to be void for vagueness. In fact, numerous federal courts have consistently rejected the argument that these phrases are unconstitutionally vague. See United States v. DeBoer, 966 F.2d 1066, 1068-69 (6<sup>th</sup> Cir. 1992) (language of § 841(a) is not void for vagueness because it clearly defines a pharmacist’s responsibilities); United States v. Rosenberg, 515 F.2d 190, 197-98 (9<sup>th</sup> Cir. 1974) (finding phrase “in the course of professional practice” has been in statutes since 1914 and courts have shown “ease and consistency” in interpreting the phrase); United States v. Collier, 478 F.2d 268, 272 (5<sup>th</sup> Cir. 1973) (“in the usual course of professional practice” language not unconstitutionally vague); United States v. Quinones, 536 F. Supp.2d 267, 274 (E.D.N.Y. 2008) (rejecting void for vagueness argument made by operators of nearly identical internet pharmaceutical operation); United States v.

Birbragher, 576 F.Supp.2d 1000, 1012-13 (N.D. Iowa 2008) (holding that the relevant portions of the CSA and accompanying regulations provide physicians with adequate notice of the proscribed conduct and that the CSA does not lend itself to arbitrary enforcement); United States v. Lovin, No. 07cr2016-IEG, 2008 WL 4492616, at \*4 (S.D. Cal. Sept. 29, 2008) (finding that phrases “legitimate medical purpose” and “in the usual course of professional practice” were not so vague as to deprive the defendant of fair warning that his conduct was illegal); United States v. Prejean, 429 F. Supp.2d 782, 805 (E.D. La. 2006) (rejecting defendants’ argument that a lack of consensus among the medical community regarding what is considered “legitimate medical purpose” rendered statute and regulation void for vagueness). The sound reasoning expressed by these numerous federal courts rejecting the void for vagueness challenge applies in Defendant’s case. The statute and its accompanying regulations provide constitutionally sufficient notice of the proscribed conduct.

In addition to the many federal courts that have ruled that the statute and regulations are not void for vagueness, there is a significant body of case law upholding the use of the CSA to prosecute physicians for abusing their licenses to distribute controlled substances. As the Fourth Circuit has noted “there are no specific guidelines concerning what is required to support a conclusion that an accused acted outside the usual course of professional practice. Rather, the courts must engage in a case-by-case analysis of evidence to determine whether a reasonable inference of guilt may be drawn from specific facts.” Singh, 54 F.3d at 1187 (quoting United States v. August, 984 F.2d 705, 713 (6<sup>th</sup> Cir. 1992)).

Federal courts have relied on numerous factors, taken together in varying combinations to convict or uphold convictions of numerous physicians and pharmacists for distributing controlled substances without a legitimate medical purpose and outside the usual course of professional

practice. These factors include no physical examination of the patient (see United States v. Fuchs, 467 F.3d 889, 908-09 (5<sup>th</sup> Cir. 2006); United States v. Nelson, 383 F.3d 1227, 1228 (10<sup>th</sup> Cir. 2004); United States v. Hitzig, 63 Fed. App. 83, 84 (4<sup>th</sup> Cir. 2003); United States v. Daniel, 3 F.3d 775, 777 (4<sup>th</sup> Cir. 1993)); frequency and quantity of prescriptions issued (see United States v. Kaplan, 895 F.2d 618, 621 (9<sup>th</sup> Cir. 1990); United States v. Kirk, 584 F.2d 773, 778 (6<sup>th</sup> Cir. 1978); United States v. Brandenburg, 155 F.2d 110, 113 ((3<sup>rd</sup> Cir. 1946)); inordinate numbers of prescriptions by a single doctor at a single pharmacy (see Fuchs, 467 F.3d at 898; Nelson, 383 F.3d at 1228; DeBoer, 966 F.2d at 1067; United States v. Lawson, 682 F.2d 480, 482 (4<sup>th</sup> Cir. 1982)); and types of drugs distributed or not distributed (see Nelson, 383 F.3d at 1228; Lawson, 682 F.2d at 483). According to the Government's brief, they will rely on a number of these factors and others, taken in combination, to argue that Defendant violated the CSA. It will be for a jury to decide whether such factors are enough in this case to determine that Defendant acted outside the usual course of professional practice and violated the CSA. For the foregoing reasons, the "Defendant's Motion to Dismiss the Indictment" is DENIED.

#### **B. Motion for Bill of Particulars**

Defendant argues that a bill of particulars is necessary because the Indictment does not specify the names of all the co-conspirators, nor which persons are expected to testify nor whether Defendant is charged as a principal or as an accomplice, nor the words that formed the alleged conspiracy including their time, place, manner and context. Rule 7(f) of the Federal Rules of Criminal Procedure provides that a "court may direct the government to file a bill of particulars." A bill of particulars is provided "to enable a defendant to obtain sufficient information on the nature of the charge against him so that he may prepare for trial, minimize the danger of surprise at trial,

and enable him to plead his acquittal or conviction in bar of another prosecution for the same offenses.” United States v. Schembari, 484 F.2d 931, 934-35 (4<sup>th</sup> Cir. 1973) (citing United States v. Dulin, 410 F.2d 363, 364 (4<sup>th</sup> Cir. 1969)). “A bill of particulars is not to be used to provide detailed disclosure of the government’s evidence in advance of trial.” United States v. Automated Medical Laboratories, Inc., 770 F.2d 399, 405 (4<sup>th</sup> Cir. 1985) (citing United States v. Anderson, 481 F.2d 685 (4<sup>th</sup> Cir. 1973)).

The Court notes at the outset that Rule 7(f) of the Federal Rules of Criminal Procedure requires a defendant to file a motion for bill of particulars within 10 days of arraignment, unless the court allows for an extension. No extension was requested in this case and Defendant was arraigned in August 2007. Therefore, while the Court will not do so on this motion, the Court could summarily deny Defendant’s Motion as being untimely.

In July 2007, a federal grand jury returned a 32-page speaking indictment against Defendant and others that clearly sets forth the requisite elements of conspiracy to distribute controlled substances and substantive counts for distributing controlled substances. The Indictment alleges that from about August 2002 to May 2006 the conspiracy occurred and alleges specific dates on which substantive counts are alleged to have occurred. The Indictment also identifies Defendant’s key co-conspirators and the roles each played in the crimes charged. Furthermore, the Indictment specifically details the Defendant’s role in the offenses.

In addition to the detailed Indictment, the Government has provided Defendant with several hundred thousand pages of discovery and 2.5 terabytes of forensic computer evidence which includes records seized during search warrants, records subpoenaed by the grand jury and more than 6,000 pages of interview reports of former Your Online Doctor employees, former Woody Pharmacy

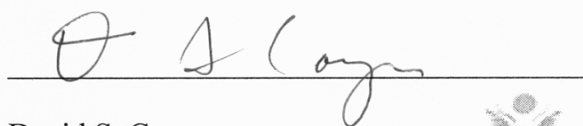
employees and former customers of the operation. While the Indictment lists Your Online Doctor and three co-conspirators by initials rather than full names, the interview reports provided in discovery allowed Defendant to determine the customer's names and to review their involvement with Your Online Doctor. Additionally, the Government notes in its brief that defense counsel specifically requested these customers' names in March 2009 and the Government promptly provided the requested information, even though it was not required to do so.

If the details of the alleged offense can be gleaned from the government's open file policy, Courts have held that the defendant has adequate notice and is properly informed about the charges. See, United States v. Amend, 791 F.2d 1120, 1126 (4<sup>th</sup> Cir. 1986); United States v. Duncan, 598 F.2d 839, 849 (4<sup>th</sup> Cir. 1979); United States v. Lewis, No. C-CR-89-114-01, 1990 WL 11111, at \*2 (W.D.N.C. February 5, 1990). The 32-page speaking indictment and the voluminous discovery sufficiently advise Defendant of the charges he must be prepared to defend at trial. As such, Defendant's Motion for Bill of Particulars is **DENIED**.

The Clerk is directed to send copies of this Order to counsel to the parties; and to the Honorable Robert J. Conrad, Jr.

**SO ORDERED.**

Signed: June 3, 2009

A handwritten signature in cursive script, appearing to read "D. S. Cayer", is written over a horizontal line.

David S. Cayer  
United States Magistrate Judge

